



**WAYNE E. FLOWERS**  
shareholder

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With over 40 years of experience, Mr. Flowers represents the public and private sector in the areas of environmental, land use and governmental law.

#### AREAS OF PRACTICE

- Provides general and special counsel representation to counties, municipalities, and special districts.
- Clients include private land owners and developers as well as entities of government. He represents these clients before local, state and federal agencies and courts on matters related to: wetland and storm water permitting, sovereign submerged lands, water supply, the Endangered Species Act and the Clean Water Act.
- Successfully represented governmental and private sector land owners in major Federal Court litigation concerning Endangered Species Act, Clean Water Act, and NEPA.
- Successfully represented environmental permit applicants in challenges to permits before Florida Department of Administrative Hearings.
- Successfully negotiated ERP and Section 404 permits authorizing wetland and surface water impacts for private developers of major residential, golf course, commercial and marina facilities.

#### CHAIR

Utilities Industry Group

#### PRACTICES

Environmental and Natural Resources  
Law

Governmental Law

#### INDUSTRIES

Transportation and Infrastructure  
Utilities

#### EDUCATION

J.D., with honors, University of  
Florida, Levin College of Law, 1975.

B.A., with high honors, University of  
Florida, 1973.

## PROFESSIONAL, CIVIC AND COMMUNITY INVOLVEMENT

- Board certified by the Florida Bar as a specialist in City, County and Local Government Law
- Board certified by the Florida Bar as a specialist in State and Federal Government and Administrative Practice
- Martindale Hubbell AV® Preeminent™ Peer Review Rated
- Best Lawyers in America, Environmental Law, Environmental Litigation and Water Law, 2006-present  
Jacksonville Environmental Lawyer of the Year, 2013, 2016
- Florida Super Lawyers, Environmental Litigation, 2006-present
- Florida Trend Magazine's Legal Elite, Environmental and Land Use Law, 2011
- The International Who's Who of Environment Lawyers, 2008
- St. Johns River Water Management District, General Counsel, 1988-1996
- The Florida Bar Sections on Environmental and Land Use Law, Administrative Law, and City, County and Local Government Law, Member
- University of North Florida Foundation, Board Member and Former Advancement Committee Chair, 2010-2016
- St. Johns County Housing Finance Authority, Member, 2001-2013, Chair, 2006-2007

## PUBLICATIONS AND PRESENTATIONS

- "Coastal Marine Permitting and Mitigation," presented at the Florida Chamber Environmental Permitting Summer School, July 2016.
- "Water Wars in the Southeast," Journal American Water Works Association, co-authored with James Charles, February 2014.
- "Emerging Law and Regulations Affecting Mitigation Banking," Ecological and Environmental Mitigation Banking Conference, November 2012.
- "Florida's Experience with Implementation of Numeric Nutrient Criteria," American Agricultural Law Association Symposium, November, 2012.
- "Moving from Adoption to Implementation of Numeric Nutrient Criteria," Journal American Water Works Association, co-authored with James Charles, August 2012.
- "Numeric Nutrient Criteria for Surface Waters: Coming to a Neighborhood Near You," Journal American Water Works Association, co-authored with James Charles, January 2012.